

General Assembly

Raised Bill No. 164

February Session, 2000

LCO No. 719

Referred to Committee on Program Review and Investigations

Introduced by: (PRI)

An Act Implementing The Recommendations Of The Legislative Program Review And Investigations Committee Concerning The Regulation Of Emergency Medical Services, Phase Two.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 19a-175 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof:
- 3 As used in this chapter, unless the context otherwise requires:
- 4 (1) "Emergency medical service system" means a system which
- 5 provides for the arrangement of personnel, facilities and equipment for
- 6 the efficient, effective and coordinated delivery of health care services
- 7 under emergency conditions;
- 8 (2) "Patient" means an injured, ill, crippled or physically
- 9 handicapped person requiring assistance and transportation;
- 10 (3) "Ambulance" means a motor vehicle specifically designed to
- 11 carry patients;
- 12 (4) "Ambulance service" means an organization which transports

- 14 (5) "Emergency medical technician" means an individual who has 15
- successfully completed the training requirements established by the
- 16 [Commissioner of Public Health] commissioner and has been certified
- 17 by the Department of Public Health;
- 18 (6) "Ambulance driver" means a person whose primary function is
- 19 driving an ambulance;
- 20 (7) "Emergency medical technician instructor" means a person who
- 21 is certified by the Department of Public Health to teach courses, the
- 22 completion of which is required in order to become an emergency
- 23 medical technician:
- 24 (8) "Communications facility" means any facility housing the
- 25 personnel and equipment for handling the emergency communications
- 26 needs of a particular geographic area;
- 27 (9) "Life saving equipment" means equipment used by emergency
- 28 medical personnel for the stabilization and treatment of patients;
- 29 "Emergency medical service organization" means any
- 30 organization whether public, private or voluntary which offers
- 31 transportation or treatment services to patients under emergency
- 32 conditions;
- 33 (11) "Invalid coach" means a vehicle used exclusively for the
- 34 transportation of nonambulatory patients, who are not confined to
- 35 stretchers, to or from either a medical facility or the patient's home in
- 36 nonemergency situations or utilized in emergency situations as a
- 37 backup vehicle when insufficient emergency vehicles exist;
- 38 (12) "Rescue service" means any organization, whether profit or
- 39 nonprofit, whose primary purpose is to search for persons who have
- 40 become lost or to render emergency service to persons who are in
- 41 dangerous or perilous circumstances;

- 42 (13) "Provider" means any person, corporation or organization, 43
- whether profit or nonprofit, whose primary purpose is to deliver
- 44 medical care or services, including such related medical care services
- 45 as ambulance transportation;
- 46 (14) "Commissioner" means the Commissioner of Public Health;
- 47 (15) "Paramedic" means a person licensed pursuant to section 20-48 20611;
- 49 (16) "Commercial ambulance service" means an ambulance service 50 which primarily operates for profit;
- 51 (17) "Licensed ambulance service" means a commercial ambulance 52 service or a volunteer or municipal ambulance service issued a license 53 by the commissioner;
- 54 (18) "Certified ambulance [services] service" means a municipal or 55 volunteer ambulance service issued a certificate by the commissioner;
 - (19) "Management service" means an organization which provides emergency medical technicians or paramedics to any entity including an ambulance service but does not include a commercial ambulance service or a volunteer or municipal ambulance service; [and]
- 60 (20) "Automatic external defibrillator" means a device that: (A) Is 61 used to administer an electric shock through the chest wall to the heart; 62 (B) contains internal decision-making electronics, microcomputers or 63 special software that allows it to interpret physiologic signals, make 64 medical diagnosis and, if necessary, apply therapy; (C) guides the user 65 through the process of using the device by audible or visual prompts; and (D) does not require the user to employ any discretion or 66 67 judgment in its use;
- 68 (21) "Nontransport emergency vehicle" means a vehicle used by 69 emergency medical technicians or paramedics in responding to 70 emergency calls that is not used to carry patients; and

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- 72 that, pursuant to the terms of a written agreement, is responded to by a
- 73 secondary or alternate emergency medical services provider if the
- 74 primary or designated emergency medical services provider is unable
- 75 to respond because such primary or designated provider is responding
- 76 to another call for emergency medical services or the ambulance or
- 77 <u>nontransport emergency vehicle operated by such primary or</u>
- 78 <u>designated provider is out of service</u>.
- 79 Sec. 2. Section 19a-177 of the general statutes is repealed and the
- 80 following is substituted in lieu thereof:
- 81 The commissioner shall:
- 82 (1) With the advice of the Office of Emergency Medical Services 83 established pursuant to section 19a-178 and of an advisory committee 84 on emergency medical services and with the benefit of meetings held 85 pursuant to subsection (b) of section 19a-184, adopt every five years a 86 state-wide plan for the coordinated delivery of emergency medical
- 87 services;
- 88 (2) License or certify the following: (A) Ambulance operations,
- 89 ambulance drivers, emergency medical technicians and
- 90 communications personnel; (B) emergency room facilities and
- 91 communications facilities; and (C) transportation equipment, including
- 92 land, sea and air vehicles used for transportation of patients to
- 93 emergency facilities and periodically inspect life saving equipment,
- 94 emergency facilities and emergency transportation vehicles to insure
- 95 that state standards are maintained;
- 96 (3) Annually inventory emergency medical services resources
- 97 within the state, including facilities, equipment, and personnel, for the
- 98 purposes of determining the need for additional services and the
- 99 effectiveness of existing services;
- 100 (4) Review and evaluate all area-wide plans developed by the

- 101 emergency medical services councils pursuant to section 19a-182 in 102 order to insure conformity with standards issued by [said] the 103 commissioner;
- 104 (5) Within thirty days of their receipt, review all grant and contract 105 applications for federal or state funds concerning emergency medical 106 services or related activities for conformity to policy guidelines and 107 forward such application to the appropriate agency, when required;
- 108 (6) Establish such minimum standards and adopt such regulations, 109 in accordance with the provisions of chapter 54, as may be necessary to 110 develop the following components of an emergency medical service 111 system: (A) Communications, which shall include, but not be limited 112 to, equipment, radio frequencies and operational procedures; (B) 113 transportation services, which shall include, but not be limited to, 114 vehicle type, design, condition and maintenance, life saving equipment 115 and operational procedure; (C) training, which shall include, but not be limited to, emergency medical technicians, communications 116 117 personnel, paraprofessionals associated with emergency medical 118 services, firefighters and state and local police; and (D) emergency 119 medical service facilities, which shall include, but not be limited to, 120 categorization of emergency departments as to their treatment 121 capabilities and ancillary services;
- (7) Coordinate training of all personnel related to emergency 123 medical services;
- 124 (8) [Develop] (A) Not later than January 1, 2001, develop or cause to 125 be developed a data collection system [which shall include a method of 126 uniform patient record keeping which] that will follow a patient from 127 initial entry into the emergency medical service system through 128 [discharge from] <u>arrival at the emergency room. The commissioner</u> 129 shall, on a monthly basis, collect the following information from each 130 person or emergency medical service organization licensed or certified 131 under section 19a-180, as amended by this act, that provides emergency medical services: (i) The total number of calls for 132

emergency medical services received by such person or emergency medical service organization during the reporting month; (ii) each level of emergency medical services, as defined in regulations adopted pursuant to section 19a-179, required for each such call; (iii) the response time for each level of emergency medical services furnished during the reporting month; (iv) the number of passed calls, cancelled calls and mutual aid calls during the reporting month; and (v) for the reporting month, the prehospital data for the nonscheduled transport of trauma patients required by regulations adopted pursuant to subdivision (6) of this section. The information required under this subdivision may be submitted in any written or electronic form selected by such person or emergency medical service organization and approved by the commissioner, provided the commissioner shall take into consideration the needs of such person or emergency medical service organization in approving such written or electronic form. The commissioner may conduct an audit of any such person or emergency medical service organization as the commissioner deems necessary in order to verify the accuracy of such reported information.

(B) The commissioner shall prepare a report that shall include, but not be limited to, the following information: (i) The total number of calls for emergency medical services received during the reporting year by each person or emergency medical service organization licensed or certified under section 19a-180, as amended by this act; (ii) the level of emergency medical services required for each such call; (iii) the name of the provider of each such level of emergency medical services furnished during the reporting year; (iv) the response time, by time ranges or fractile response times, for each such level of emergency medical service, using a common definition of response time, as provided in regulations adopted pursuant to section 19a-179; and (v) the number of passed calls, cancelled calls and mutual aid calls during the reporting year. The commissioner shall prepare such report in a format that categorizes such information for each municipality in which the emergency medical services were provided, with each such municipality grouped according to urban, suburban and rural

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classifications. Not later than March 31, 2002, and annually thereafter, the commissioner shall submit such report to the joint standing committee of the General Assembly having cognizance of matters relating to public health, shall make such report available to the public and shall post such report on the Department of Public Health web site on the Internet.

(C) If any person or emergency medical service organization licensed or certified under section 19a-180, as amended by this act, does not submit the information required under subparagraph (A) of this subdivision for a period of six consecutive months, or if the commissioner believes that such person or emergency medical service organization knowingly or intentionally submitted incomplete or false information, the commissioner shall issue a written order directing such person or emergency medical service organization to comply with the provisions of subparagraph (A) of this subdivision and submit all missing information or such corrected information as the commissioner may require. If such person or emergency medical service organization fails to fully comply with such order not later than three months from the date such order is issued, the commissioner shall conduct a hearing, in accordance with chapter 54, at which such person or emergency medical service organization shall be required to show cause why the primary service area assignment of such person or emergency medical service organization should not be revoked; and

(9) (A) Establish rates for the conveyance of patients by licensed ambulance services and invalid coaches and establish an emergency service rate for certified ambulance services, provided the present rates established [by the Public Utilities Commission] for such services and vehicles shall remain in effect until such time as the commissioner establishes a new rate schedule as provided [herein,] in this subdivision; and (B) adopt regulations, in accordance with the provisions of chapter 54, establishing methods for setting rates and conditions for charging such rates. Such regulations shall include, but not be limited to, provisions requiring that on and after July 1, 2000: (i)

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200 Requests for rate increases may be filed no more frequently than once 201 a year; (ii) only licensed ambulance services and certified ambulance 202 services that apply for a rate increase shall be required to file detailed 203 financial information with the commissioner; (iii) licensed ambulance 204 services and certified ambulance services that do not apply for a rate 205 increase in any year shall, not later than July fifteenth of such year, file 206 with the commissioner an audited summary financial statement 207 including total revenue and total expenses, a statement of emergency 208 and nonemergency call volume, and a written declaration that no 209 change in the currently effective maximum rates has occurred; and (iv) 210 detailed financial and operational information filed by licensed 211 ambulance services and certified ambulance services to support a 212 request for a rate increase shall cover the time period from the date of 213 the last increase in rates approved by the commissioner to the date of 214 such request.

- Sec. 3. Section 19a-180 of the general statutes is repealed and the following is substituted in lieu thereof:
 - (a) No person shall operate any ambulance service, rescue service or management service without either a license or a certificate issued by the [Commissioner of Public Health] commissioner. No person shall operate a commercial ambulance service or commercial rescue service or a management service without a license issued by the commissioner. A certificate shall be issued to any volunteer or municipal ambulance service which shows proof satisfactory to the commissioner that it meets the minimum standards of the commissioner in the areas of training, equipment and personnel. Applicants for a license shall use the forms prescribed by the commissioner and shall submit such application to the commissioner accompanied by an annual fee of one hundred dollars. In considering requests for approval of permits for new or expanded emergency medical services in any region, the commissioner shall consult with the Office of Emergency Medical Services and the emergency medical services council of such region and shall hold a public hearing to

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applicant shall have thirty days to request a hearing on the denial of said application.

- or emergency medical [services] service Any person organization which does not maintain standards or violates regulations adopted under any section of this chapter applicable to such person or organization may have [his or its] such person's or organization's license or certification suspended or revoked or may be subject to any other disciplinary action specified in section 19a-17 after notice by certified mail to such person or organization of the facts or conduct which warrant the intended action. Such person or emergency medical [services] service organization shall have an opportunity to show compliance with all requirements for the retention of such certificate or license. In the conduct of any investigation by the commissioner of alleged violations of the standards or regulations adopted under the provisions of this chapter, the commissioner may issue subpoenas requiring the attendance of witnesses and the production by any medical [services] service organization or person of reports, records, tapes or other documents which concern the allegations under investigation. All records obtained by commissioner in connection with any such investigation shall not be subject to the provisions of section 1-210, as amended, for a period of six months from the date of the petition or other event initiating such investigation, or until such time as the investigation is terminated pursuant to a withdrawal or other informal disposition or until a hearing is convened pursuant to chapter 54, whichever is earlier. A complaint, as defined in subdivision (6) of section 19a-13, shall be subject to the provisions of section 1-210, as amended, from the time that it is served or mailed to the respondent. Records which are otherwise public records shall not be deemed confidential merely because they have been obtained in connection with an investigation under this chapter.
- (c) Any person or emergency medical service organization aggrieved by an act or decision of the commissioner regarding

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certification or licensure may appeal in the manner provided by chapter 54.

(d) Any person guilty of any of the following acts shall be fined not more than two hundred fifty dollars, or imprisoned not more than three months, or be both fined and imprisoned: (1) In any application to the commissioner or in any proceeding before or investigation made by the commissioner, knowingly making any false statement or representation, or, with knowledge of its falsity, filing or causing to be filed any false statement or representation in a required application or statement; (2) issuing, circulating or publishing or causing to be issued, circulated or published any form of advertisement or circular for the purpose of soliciting business which contains any statement that is false or misleading, or otherwise likely to deceive a reader thereof, with knowledge that it contains such false, misleading or deceptive statement; (3) giving or offering to give anything of value to any person for the purpose of promoting or securing ambulance or rescue service business or obtaining favors relating thereto; (4) administering or causing to be administered, while serving in the capacity of an employee of any licensed ambulance or rescue service, any alcoholic liquor to any patient in [his] such employee's care, except under the supervision and direction of a licensed physician; (5) in any respect wilfully violating or failing to comply with any provision of this chapter or wilfully violating, failing, omitting or neglecting to obey or comply with any regulation, order, decision or license, or any part or provisions thereof; (6) with one or more other persons, conspiring to violate any license or order issued by the commissioner or any provision of this chapter.

(e) No person shall place any advertisement or produce any printed matter that holds that person out to be an ambulance service unless [he] <u>such person</u> is licensed or certified pursuant to this section. Any such advertisement or printed matter shall include the license or certificate number issued by the commissioner.

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(f) A person or emergency medical service organization licensed or certified under this section may operate any number of ambulances, invalid coaches and nontransport emergency vehicles and any number of branch locations as such person or emergency medical service organization deems necessary to provide adequate service, provided such operation is not a new service offered by such person or emergency medical service organization and does not result in any change in rates. A permit for new or expanded emergency medical services under subsection (a) of this section shall not be required for increasing or decreasing the number of ambulances, invalid coaches, nontransport emergency vehicles or branch locations permitted under this subsection. Each person or emergency medical service organization shall, on an annual basis, provide written notice to the commissioner of the number of ambulances, invalid coaches, nontransport emergency vehicles and branch locations operated by such person or emergency medical service organization. If, during any proceeding to establish rates for such person or emergency medical service organization under section 19a-177, as amended by this act, the commissioner finds that the number of such ambulances, invalid coaches, nontransport emergency vehicles or branch locations is excessive, the commissioner may disallow the expenses related to such ambulances, invalid coaches, nontransport emergency vehicles or branch locations for purposes of establishing such rates.

Sec. 4. Subsection (c) of section 28-24 of the general statutes is repealed and the following is substituted in lieu thereof:

(c) Within a time period determined by the commissioner to ensure the availability of funds for the fiscal year beginning July 1, 1997, to the regional public safety emergency telecommunications centers within the state, and not later than April first of each year thereafter, the commissioner shall determine the amount of funding needed for the development and administration of the enhanced emergency 9-1-1 program. The commissioner shall specify the expenses associated with (1) the purchase, installation and maintenance of new public safety

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365 answering point terminal equipment, (2) the implementation of the 366 subsidy program, as described in subdivision (2) of subsection (a) of 367 this section, (3) the implementation of the transition grant program, 368 described in subdivision (2) of subsection (a) of this section, (4) the 369 implementation of the regional emergency telecommunications service 370 credit, as described in subdivision (2) of subsection (a) of this section, 371 (5) the training of personnel, as necessary, (6) recurring expenses and 372 future capital costs associated with the telecommunications network 373 used to provide emergency 9-1-1 service, [and] (7) for the fiscal year 374 beginning July 1, 2000, and each fiscal year thereafter, the collection, 375 maintenance and reporting of emergency medical services data, as 376 required under subsection (f) of section 28-25b, as amended by this act, 377 provided the amount of expenses specified under this subdivision 378 shall not exceed two hundred fifty thousand dollars in any fiscal year, 379 (8) for the fiscal year beginning July 1, 2000, and each fiscal year 380 thereafter, the reimbursement of emergency medical dispatch start-up 381 costs pursuant to subdivision (4) of subsection (g) of section 28-25b, as 382 amended by this act, and (9) the administration of the enhanced 383 emergency 9-1-1 program by the Office of State-Wide Emergency 384 Telecommunications, as the commissioner determines to be reasonably 385 necessary. The commissioner shall communicate [his] 386 commissioner's findings to the [chairman] chairperson of the Public 387 Utilities Control Authority not later than April first of each year.

Sec. 5. Section 28-25 of the general statutes is amended by adding subdivision (15) as follows:

(NEW) (15) "Emergency medical dispatch" means the management of requests for emergency medical assistance by utilizing a system of (A) tiered response or priority dispatching of emergency medical resources based on the level of medical assistance needed by the victim, and (B) prearrival first aid or other medical instructions given by trained personnel who are responsible for receiving 9-1-1 calls and directly dispatching emergency response services.

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- Sec. 6. Section 28-25b of the general statutes is repealed and the following is substituted in lieu thereof:
- (a) Each public safety answering point shall be capable of transmitting requests for law enforcement, fire fighting, medical, ambulance or other emergency services to a public or private safety agency that provides the requested services.
- (b) Each public safety answering point shall be equipped with a system approved by the office for the processing of requests for emergency services from the physically disabled.
 - (c) No person shall connect to a telephone company's network any automatic alarm or other automatic alerting device which causes the number "9-1-1" to be automatically dialed and provides a prerecorded message in order to directly access emergency services, except for a device approved by the office and required by a physically disabled person to access a public safety answering point.
 - (d) Except as provided in subsection (e) of this section, no person, firm or corporation shall program any telephone or associated equipment with outgoing access to the public switched network of a telephone company so as to prevent a 9-1-1 call from being transmitted from such telephone to a public safety answering point.
 - (e) A private company, corporation or institution which has full-time law enforcement, fire fighting and emergency medical service personnel, with the approval of the office and the municipality in which it is located, may establish 9-1-1 service to enable users of telephones within their private branch exchange to reach a private safety answering point by dialing the digits "9-1-1". Such 9-1-1 service shall provide the capability to deliver and display automatic number identification and automatic location identification by electronic or manual methods approved by the office to the private safety answering point. Prior to the installation and utilization of such 9-1-1 service, each municipality in which it will function, shall submit a

private branch exchange 9-1-1 utilization plan to the office in a format approved by the office. Such plan shall be approved by the chief executive officer of such municipality who shall attest that the dispatch of emergency response services from a private safety answering point is equal to, or better than, the emergency response services dispatched from a public safety answering point.

(f) On and after January 1, 2001, each public safety answering point shall submit to the office, on a quarterly basis, a report of the calls for emergency medical services received by the public safety answering point. Such report shall include, but not be limited to, the following information: (1) The number of 9-1-1 calls during the reporting quarter that involved a medical emergency; and (2) for each such call, the elapsed time period from the time the call was received to the time the call was answered, and the elapsed time period from the time the call was answered to the time emergency response services were dispatched or the call was transferred or relayed to another public safety agency or private safety agency, expressed in time ranges or fractile response times. On an annual basis, the office shall furnish such information to the Commissioner of Public Health, shall make such information available to the public and shall post such information on its web site on the Internet.

(g) (1) Not later than July 1, 2004, each public safety answering point shall provide emergency medical dispatch, or shall arrange for emergency medical dispatch to be provided by a public safety agency, private safety agency or regional emergency telecommunications center, in connection with all 9-1-1 calls received by such public safety answering point for which emergency medical services are required. Any public safety answering point that arranges for emergency medical dispatch to be provided by a public safety agency, private safety agency or regional emergency telecommunications center shall file with the office such documentation as the office may require to demonstrate that such public safety agency, private safety agency or

460 <u>regional emergency telecommunications center satisfies the</u> 461 requirements of subdivisions (2) and (3) of this subsection.

(2) Each public safety answering point, public safety agency, private safety agency or regional emergency telecommunications center performing emergency medical dispatch in accordance with subdivision (1) of this subsection shall establish and maintain an emergency medical dispatch program. Such program shall include, but not be limited to, the following elements: (A) Medical interrogation, dispatch prioritization and prearrival instructions in connection with 9-1-1 calls requiring emergency medical services shall be provided only by personnel who have been trained in emergency medical dispatch through satisfactory completion of a training course provided or approved by the office under subdivision (3) of this subsection; (B) a medically approved emergency medical dispatch priority reference system shall be utilized by such personnel; (C) emergency medical dispatch continuing education shall be provided for such personnel; (D) a mechanism shall be employed to detect and correct discrepancies between established emergency medical dispatch protocols and actual emergency medical dispatch practice; and (E) a quality assurance component shall be implemented to monitor, at a minimum, (i) emergency medical dispatch time intervals, (ii) the utilization of emergency medical dispatch program components, and (iii) the appropriateness of emergency medical dispatch instructions and dispatch protocols. The quality assurance component shall provide for an ongoing review of the effectiveness of the emergency medical dispatch program by a physician trained in emergency medicine.

(3) Not later than July 1, 2001, the office shall provide an emergency medical dispatch training course, or approve any emergency medical dispatch training course offered by other providers, that meets the requirements of the U.S. Department of Transportation, National Highway Traffic Safety Administration, Emergency Medical Dispatch (EMD): National Standard Curriculum, as from time to time amended.

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Sec. 7. (NEW) Notwithstanding any provision of the general statutes or any Regulation of Connecticut State Agencies, for the fiscal year ending June 30, 2001, and each fiscal year thereafter, the Commissioner of Social Services shall establish the Medicaid rate for basic life support ambulance transportation in the amount of two hundred dollars.

Sec. 8. This act shall take effect July 1, 2000.

Statement of Purpose:

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To implement the recommendations of the Legislative Program Review and Investigations Committee concerning the regulation of emergency medical services, phase two.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]